

Message Text

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PAGE 01 PRETOR 03923 021151Z

43

ACTION AF-08

INFO OCT-01 ISO-00 PM-04 NSC-05 SP-02 SS-15 CIAE-00

DODE-00 INR-07 NSAE-00 PA-01 USIA-06 PRS-01 CPR-01

PC-01 SCS-03 SCA-01 PPT-01 EB-07 COME-00 TRSE-00

AID-05 /069 W

----- 084112

R 020929Z SEP 76

FM AMEMBASSY PRETORIA

TO SECSTATE WASHDC 5382

INFO AMCONSUL CAPE TOWN

AMCONSUL DURBAN

AMCONSUL JOHANNESBURG

AMEMBASSY MASERU

AMEMBASSY MBABANE

C O N F I D E N T I A L PRETORIA 3923

E.O. 11652: GDS

TAGS: PGOV, SF (TRANSKEI)

SUBJECT: CONTACTS WITH TRANSKEI FOLLOWING INDEPENDENCE

REF: PRETORIA 3392, WISNER-BOWDLER TELECON OF AUG 27

1. SUMMARY: IF THE QUESTION OF RECOGNITION OF THE TRANSKEI REMAINS UNDER STUDY FOR SOME INDEFINITE PERIOD SITUATIONS WILL ARISE IN WHICH US OFFICIALS ARE CALLED UPON TO DEAL WITH OFFICIALS OR CITIZENS OF THE TERRITORY. OUR RESPONSES WILL BE INTERPRETED AS INDICATIVE OF THE GENERAL US ATTITUDE IF NOT POLICY, THOUGH UNANNOUNCED. THIS MESSAGE EXAMINES INSTANCES WHICH CAN BE FORESEEN AND SUGGESTS RESPONSES.
END SUMMARY.

2. PRETORIA 1392 OUTLINED SEVERAL MAJOR AREAS IN WHICH US OFFICIALS ARE LIKELY TO COME INTO CONTACT WITH TRANSKEI FOLLOWING INDEPENDENCE, AND SUGGESTED PROCEDURES CONSISTENT WITH AN ANNOUNCED POLICY OF NON-RECOGNITION EXTENDING OVER
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PAGE 02 PRETOR 03923 021151Z

SOME INDEFINITE PERIOD OF TIME. THERE IS VERY LITTLE MIDDLE

GROUND IN DEALING WITH
SUCH CONTACTS, FOR ACCEPTANCE OF TRANSKEI
DOCUMENTATION, INVITATIONS AND SO FORTH WOULD INEVITABLY BE
INTERPRETED AS INDICATIVE OF AN INTENTION TO ACCEPT THE PRO-
CLAIMED NEW STATUS OF THE TERRITORY. IN MENTIONING THE FOLLOW-
ING INSTANCES WHICH WE CAN FORESEE ARISING, OUR DISPLAY
OF RESERVE WILL BE INTERPRETED AS AMOUNTING TO NON-RECOGNITION.

3. INVITATION TO INDEPENDENCE CEREMONIES: IT IS
PROBABLE THE US, ALONG WITH OTHER NATIONS, WILL BE
INVITED TO ATTEND CEREMONIES. INVITATION CAN BE DECLINED
ON GROUNDS THAT US IS STILL STUDYING IMPLICATIONS OF
TRANSKEI INDEPENDENCE.

4. ATTENDANCE AT FUNCTIONS INVOLVING TRANSKEIANS: US
OFFICIALS MAY BE INVITED BOTH OFFICIALLY AND UNOFFICIALLY
TO FUNCTIONS IN HONOR OF TRANSKEIANS OR AT WHICH THEY
WILL BE IN ATTENDANCE. SUGGESTED COURSE OF ACTION IS TO
DECLINE INVITATIONS TO OFFICIAL FUNCTIONS GIVEN BY OR
FOR TRANSKEI OFFICIALS. IN CASE OF OTHER FUNCTIONS WHERE
TRANSKEI OFFICIALS WOULD COINCIDENTALLY BE PRESENT, WE
WOULD NOT AVOID CONTACT.

5. TRAVEL OF
US OFFICIALS: PEACE CORPS PERSONNEL IN
LESOTHO FIND IT CONVENIENT TO TRANSIT TRANSKEI AREAS
LYING BETWEEN EXTENSIONS OF LESOTHO. THIS NORMAL AND
LOW-KEY TRANSIT CAN BE USED AS A TEST TO ASCERTAIN
WHETHER OR NOT TRANSKEI WILL REQUIRE VISAS OR OTHER
DOCUMENTATION THAT MIGHT IMPLY RECOGNITION. IF NO DOCUMENTA-
TION IS REQUIRED, WE WOULD SUGGEST THAT SUCH NORMAL
TRANSIT BE CONTINUED, WHILE RESTRICTING OTHER TRAVEL OF
US OFFICIALS TO OCCASIONAL VISITS FOR GENERAL CONTACT
PURPOSES. IF TRANSKEI DOCUMENTATION WERE TO BE REQUIRED,

ALL OFFICIAL TRAVEL TO THE TRANSKEI WOULD BE AVOIDED
UNLESS SPECIFICALLY AUTHORIZED BY THE DEPT.

6. TRAVEL BY AM CITS: BECAUSE OF ITS SITUATION AMERICAN
CITIZENS TRAVEL FREQUENTLY THROUGH TRANSKEI FOR BOTH
CONFIDENTIAL

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PAGE 03 PRETOR 03923 021151Z

VACATION AND BUSINESS PURPOSES. THESE PERSONS COULD
BE INFORMED,
IF THEY INQUIRED, THAT US HAS NO REPRESENTA-
TION IN TRANSKEI AND THEREFORE CAN OFFER NO PROTECTIVE
SERVICES.

7. CONSULAR ACCESS FOR WELFARE TO AM CITS: IT IS
POSSIBLE THAT AN INDIVIDUAL AM CIT MAY FACE INCARCERATION

FOR VARIOUS REASONS, ILLNESS OR SOME OTHER SITUATION WHICH WOULD INVOLVE HIM WITH TRANSKEI OFFICIALS IN A MANNER THAT WOULD REQUIRE PROTECTION OF HIS INTERESTS. A CASE OF THIS NATURE WOULD BE REFERRED TO DEPT FOR JUDGMENT ON ITS INDIVIDUAL MERIT, PARTICULARLY IF TRANSKEI TRAVEL OR OTHER DOCUMENTATION WERE NECESSARY TO GAIN ACCESS TO THE INDIVIDUAL.

8. TRAVEL OF PERSONS WITH TRANSKEI DOCUMENTATION: PERSONS WITH TRANSKEI DOCUMENTATION MAY APPLY FOR VISAS TO US FOR VARIOUS REASONS INCLUDING ATTENDANCE AT UN ACTIVITIES. CASES WOULD BE REFSCRED TO DEPT ON INDIVIDUAL BASIS. VISAS COULD BE ISSUED ON BLANK PAPER. SUCH CASES COULD BE HANDLED BY CON GEN, DURBAN, WHOSE PRESENT DISTRICT INCLUDES THE TRANSKEI.

9. APPLICATIONS BY INTERESTED US INVESTORS: AT PRESENT THERE IS NO DIRECT AMERICAN INVESTMENT IN TRANSKEI. INDICATIONS ARE THAT FEW AMERICANS ARE SHOWING INTEREST IN INVESTING UNDER CURRENT SITUATION. INQUIRIES ABOUT INVESTING THERE COULD BE ANSWERED BY MAKING CLEAR THAT INVESTMENT IN TRANSKEI IS PRIVATE MATTER, BUT THAT US HAS NO OFFICIAL PRESENCE AND IS UNABLE TO OFFER FACILITATIVE OR PROTECTIVE SERVICES.

10. EXPORT-IMPORT TRADE WITH US COMMERCIAL INTERESTS: THERE IS A LIMITED AMOUNT OF TRADE AT PRESENT. THIS INCLUDED PURCHASE BY TRANSKEI GOVERNMENT OF US AIRCRAFT FOR ITS NEW "AIRLINE" AND ATTEMPT BY TRANSKEI INDUSTRIAL INTEREST TO MARKET IN US NEW, AND APPARENTLY VALUABLE, SYNTHETIC PROCESS FOR MANUFACTURING TARTARIC ACID. IN THE CASE OF LIMNTED INQUIRIES BY US TRADING INTERESTS, WE COULD
CONFIDENTIAL

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PAGE 04 PRETOR 03923 021151Z

POINT OUT LACK OF US OFFICIAL PRESENCE AND INABILITY TO OFFER FACILITATIVE ASSISTANCE.

11. AS OTHER PROBLEMS MAY ARISE, MISSION WOULD ENDEAVOR TO ACT IN MANNER WHICH WOULD NOT PREJUDICE EVENTUAL DECISION ON RECOGNITION, REFERRING PARTICULARLY SENSITIVE ISSUES TO THE DEPT FOR GUIDANCE.
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